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Adaptive Contracting:
The Trial-and-Error Approach to Outsourcing

**Morten Bennedsen and Christian Schultz** 

Studiestræde 6, DK-1455 Copenhagen K., Denmark Tel. +45 35 32 30 82 - Fax +45 35 32 30 00 http://www.econ.ku.dk

# Birgit Grodal Symposium Topics in Mathematical Economics

The participants in a September 2002 Workshop on *Topics in Mathematical Economics* in honor of Birgit Grodal decided to have a series of papers appear on Birgit Grodal's 60'th birthday, June 24, 2003.

The Institute of Economics suggested that the papers became Discussion Papers from the Institute.

The editor of *Economic Theory* offered to consider the papers for a special Festschrift issue of the journal with Karl Vind as Guest Editor.

This paper is one of the many papers sent to the Discussion Paper series.

Most of these papers will later also be published in a special issue of *Economic Theory*.

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# Adaptive Contracting: The Trial-and-Error Approach to Outsourcing.\*

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Morten Bennedsen Copenhagen Business School CEBR, CIE & DTRI. Christian Schultz University of Copenhagen CIE & DTRI.

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**Abstract:** Adaptive contracting is defined as a strategy in which a principal experiments - through trial-and-error - with the degree of contractual completeness. We highlight two potential benefits of an adaptive approach: First, the implied delegation of authority can be beneficial for the principal even if the agent acts opportunistically. Second, the government extracts information from experimenting with delegation of authority and we identify a positive option value associated with this learning feature.

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Corresponding author: Morten Bennedsen, Dep. of Economics, Copenhagen Business School, Solbjerg Plads 3, 2000 F, Denmark, Email: mb.eco@cbs.dk. WEB:www.cbs.dk/staff/mortenbennedsen.

### 1 Introduction

Writing contracts between a government institution and a private contractor is in general a complicated affair. The costs and benefits for the parties involved - including the public - have many components and a government institution normally has limited organizational resources and many political and economical objectives to satisfy.<sup>1</sup>

How are such contracts written? How much time and effort should a public agency spend on analyzing all the contractual details before the contract is signed? What are the effects on the service provider and the service provided by not describing all possible details in the contract? Can it in certain circumstances be optimal to use an adaptive approach through experimenting with incomplete contracts, thus, hoping to learn about the payoff consequences of transferring *authority* over certain decisions to the service provider? We aim in this paper to provide a formal analysis of these questions.

We set up a formal model of outsourcing where a government can experiment with how elaborate a contract shall be, or to put it differently, we analyze outsourcing in a setting where the degree of contractual incompleteness is a choice variable. The key idea in our model is that using adaptive contracting, i.e. a trial-and-error approach to writing outsourcing contracts, may under certain conditions be an optimal strategy. We provide a two-step argument for this claim. First, the transfer of authority to the service provider increases the incentives to engage in opportunistic behavior. However, we show that this is not a concern for the government as long as it can be foreseen ex-ante, since expected private benefits then will be reflected in the negotiated price of a given service. Second, the service provider's response to the increased authority may sometimes increase and sometimes decrease the total value of the relationship in a way which is impossible to learn exactly without trying out this delegation in reality. However, in a repeated contracting setting, the government may remove authority from the agent again when contracts are renegotiated. Thus, an adaptive contracting strategy yields an option value

<sup>&</sup>lt;sup>1</sup>James Q. Wilson (1989) provides a classical study of the workings of local and national government institutions.

to the government: If the agent uses his increased authority in a manner which increases the total value of the relationship, then he will keep the authority in future periods. However, if the service provider acts in a way which is decremental to the total value of the relationship, then the government can remove authority again, incurring only a limited - one period - cost.

The existing theoretical contract literature has not focused on adaptive contracting, since it has treated the degree of contractual incompleteness as exogenous. The *comprehensive* contracting literature (see e.g. Laffont and Tirole 1991 and 1993 for contributions focusing on outsourcing of public goods or services) has focused on writing optimal contracts in environments characterized by asymmetric information. This approach takes for given that all relevant observable details are built into the contract. Alternatively, the *incomplete* contracting literature assumes that contracts are necessarily incomplete (see Hart 1995). This approach takes as a premise that certain actions are observable but non-verifiable and therefore cannot be built into a contract. Hence, the gabs in existing contracts reflect issues which are essentially non-contractible. Hart, Shleifer and Vishny (1997) shows that non-verifiability in contracting can have important consequences for outsourcing of public services.<sup>2</sup> However, since the literature assumes that the degree of contractual incompleteness is exogenously given, it does not answer the question of how elaborate such service contracts should be, thus it leaves no scope for adaptive contracting.

Government agencies around the world frequently apply an adaptive strategy when making outsourcing contracts in practice (see e.g. Wilson (1995) and World Bank (1995)). An illustrative case is the outsourcing of local bus transportation in the Copenhagen region in Denmark.<sup>3</sup> The costs and benefits for the parties involved in a contract covering

<sup>&</sup>lt;sup>2</sup>In Bennedsen and Schultz (2002) we extend the incomplete contracting approach and analyze the interaction between a government's incentive to outsource and the degree of competition in the private market for the good or service.

<sup>&</sup>lt;sup>3</sup>Private bus operation on local routes has a long tradition in Denmark where public and private operated bus routes have coexisted for more than fifty years. The first significant outsourcing of previous public operated local bus operation were implemented in the Copenhagen area in 1990 partly triggered by new EC rules requiring access for private operators in the market for local and national transportation. Today more than ten years after this first round of outsourcing, almost 80 pct. of the bus transportation

outsourcing of local bus operation are multidimensional including at least three central areas: First, there is the organization of the service provided, i.e. the routes to be serviced, the frequencies of buses, the number of stops, etc. etc. Secondly, there are a number of cost related factors, e.g. the age and standard of the buses used, the quality and service provided to the passengers in a given bus, the environmental standard of the buses and the service. Finally, an important issue is the length of contracting and the conditions for terminating a contract, e.g. to which degree should long lasting investment costs be reimbursed if a contract is ended.

In 1990 the first contracting round were based on small and very incomplete contracts for a limited number of bus operations and a limited number of years. The authorities and the bus operators learned from these trial contracts and the experience obtained from giving the bus operators large authority has been the foundation for later contract revisions.<sup>4</sup> Thus, essentially the authorities use an adaptive contracting strategy, which is clearly distinctive from both the comprehensive contracting as well as the incomplete contracting approach.

The trial and error approach to contracting may seem obvious in a setting with limited resources to write contracts. The public organization may lack manpower and be short of expert knowledge in contracting. In such a setting it is tempting to use the trial-and-error approach to save transaction cost on contracting relative to more comprehensive contracting approach (e.g. Williamson (1979) and (1985) and Wilson (1989)). However, our argument is different, we show that the trial-and-error approach may be beneficial even in the absence of transaction costs.

This paper relates to a large organizational literature analyzing adaptive behavior in

is outsourced to private operators. The effect of this outsourcing has been increased competition, cost reductions and a change in market structure towards fewer and larger operators (see Konkurrencestyrelsen (1999) and Færdselsstyrelsen (2002) for an evaluation of the outsourcing of local bus transportation in Denmark and other countries).

<sup>&</sup>lt;sup>4</sup>A visible indicator of this trial and error approach is the number of pages in the contracting material that the bus operators make their offer on. In the first round in 1990, the contract were appr. 30 pages long, where as the number of pages exceeded 300 in the 12. and latest round in 2002 (see HUR 1990-2002).

organizational design (see for instance the case study by Van de Ven and Polley (1992) and the special issue of Organizational Design Vol.2, No.1, (1990)). In economics, the focus has been on adaptive behavior in economic decision making. One approach to this has been to view optimal rational behavior as the outcome of a converging series of trial and errors as pointed out by e.g. Smith (1982) and Lucas (1986).<sup>5</sup> In addition, our analysis relates to two other literatures: First it contributes to the literature on outsourcing and privatization. The welfare effects of outsourcing is well documented both theoretically (see Laffont and Tirole (1991), Shapiro and Willig (1993), Shleifer and Vishny (1994), Schmidt (1996) and Bennedsen (1999) for different theoretical models of the welfare consequences of privatization and Shleifer (1998) for a general survey) and empirically (see Vickers and Yarrow (1988), La Porta et.al (1997) and World Bank (1995) and (1997) for empirical studies of privatization and outsourcing and - again -Konkurrencestyrelsen (1999) and Færdselsstyrelsen (2002) for some Danish experience in outsourcing in general and outsourcing of local bus transportation in particular). Second, since an important aspect of our analysis is the optimal allocation of authority, our paper also contributes to a large organizational literature on this issue. Since the seminal work in sociology of Max Weber, there has been many positive and normative analyzes of allocation of authority see e.g. Aghion and Tirole (1997) for a recent economic analysis.

The rest of the paper is organized as follows: Section 2 presents the model. Section 3 analyzes the model under the assumption that there are no inter-period contract renegotiation. Section 4 analyzes the optimal use of adaptive contracting when contract can be renegotiated. Finally, Section 5 concludes.

<sup>&</sup>lt;sup>5</sup>Lucas states that "Technically, I think of economics as studying decision rules that are steady states of some adaptive process, decision rules that are found to work over a range of situations and hence are no longer revised appreciably as more experience accumulates," (Lucas 1986, p.402).

### 2 The Model:

We analyze a simple two period model of adaptive contracting in outsourcing of public services such as cleaning, renovation, local bus and train operation etc. There are two players, a service buying government, G, and a private service provider, S. The price for the service is p. We assume that G decides on contract length and contract type, but that p is determined through bargaining, such that the parties split the generated surplus within each period.

We assume that the quality of the service is only verifiable to a court ex-post if the parties contract on a complete contract specifying either a standard low or a standard high level of quality. If the contract is incomplete, authority - in the form of decision rights with respect to the quality level - is transferred from G to S. G can choose one of the standard quality levels, or he can choose an alternative production organization, which can be to test the newest undocumented technology, some new materials or new ways of organizing the labor input. Since, the alternative technology is unproven and learned through implementation, it is impossible to describe this alternative approach examte or to verify it precisely ex-post. Similarly, the payoff consequences of this approach are uncertain and can only be learned through implementation in practice. In short, the alternative approach gives rise to a third non-contractible, quality level.

The timing of the model is as follows: First G decides on the length of the contract (one or two periods) and on whether to choose a complete contract specifying the (standard) quality level or to delegate authority through leaving the contract incomplete. If the contract is complete, the service provider then delivers the service of the desired quality. If the contract is incomplete, the service provider then decides on which production method to use. If he chooses the alternative production method, Nature reveals

<sup>&</sup>lt;sup>6</sup>Aghion and Tirole (1997) makes the distinction between real and formal authority. In our model, formal authority is the ability to offer a contract and decide on contract length and form. Formal authority belongs to the government and cannot be delegated. Real authority is the ability to decide on the actual quality of the service. Hence, it is only the real authority that can be delegated in our analysis.

the payoffs associated with this production method for both parties and S delivers the service.

The agents' payoffs depend on which quality is chosen. Their utility functions are:

$$U^g = \begin{cases} B + \Delta B - p & \text{if high quality service,} \\ B - p & \text{if low quality service,} \\ B - p + R_g & \text{if the alternative service organization is chosen.} \end{cases}$$
 
$$U^s = \begin{cases} p - C - \Delta C & \text{if high quality service,} \\ p - C & \text{if low quality service,} \\ p - C + R_s & \text{if the alternative service organization is chosen.} \end{cases}$$
 where  $R_g = \alpha \mu + r_g$  with  $r_g \sim UD[-\bar{r}_g, \bar{r}_g]$  and  $R_s = \mu + r_s$  with  $r_s \sim UD[-\bar{r}_s, \bar{r}_s]$ .

The basic - standard - quality level yields a benefit,  $B \geq 0$ , to the government and the high - standard - quality level yields  $B + \Delta B$ , where  $\Delta B > 0$ . The service provider incurs a cost of  $C \geq 0$  if he provides the basic quality level, and incurs an additional cost,  $\Delta C > 0$ , by providing the extra quality level.

If the alternative production mode is chosen, the service provider receives a private net benefit of  $R_s = \mu + r_s$  where  $r_s$  is uniformly distributed on a non-degenerate interval  $[-\bar{r}_s, \bar{r}_s]$ . The term  $\mu \geq 0$  measures the expected benefit of this alternative service quality. To make the analysis below interesting, we assume that there is sufficient uncertainty, so that S's preferred quality level depends on the realization of the private benefit, i.e. we assume that  $\bar{r}_s > \mu$ .

The alternative approach gives G an additional utility - in excess of the standard benefit B - equal to  $R_g = \alpha \mu + r_g$  where  $r_g \sim UD[-\bar{r}_g, \bar{r}_g]$  and  $\alpha \in [-1,1]$ . The parameter  $\alpha$  measures the alignment of G's and S's expected utility with respect to the alternative service organization. The model is thus general enough to capture the cases of independent preferences ( $\alpha$  is zero), positively aligned preferences in expectation ( $\alpha$  is positive) or negatively aligned preferences in expectation ( $\alpha$  is negative). We assume

The combined restriction that  $|\alpha| \le 1$  and  $\mu \ge 0$  implies that the alternative organization method in a one period version of the model always provides in expectation at least as much surplus as the basic

that  $R_g$  and  $R_s$  are observable but non-verifiable ex-post and that if the parties negotiate in a future period, they cannot write a complete contract specifying that the alternative production mode should be used, even in the case where it has been used in the first period.<sup>8</sup>

To simplify matters further we make the following assumption:

#### Assumption 1.

$$\Delta H \equiv \Delta B - \Delta C \ge (1 + \alpha)\mu.$$

Assumption 1 states that the extra social welfare (over the welfare of the low quality contract) generated from a high quality contract is higher than the expected extra social welfare from choosing the alternative production mode. Since  $(1 + \alpha) \mu \ge 0$ , Assumption 1 also implies that the high quality contract with verified contract conditions is better than the low quality contract. The assumption thus strengthen our focus on delegation of authority through adaptive contracting, since in the absence of any dynamic authority issues, G would always write a complete contract specifying the high quality service.

Finally, we assume that if contracts are complete, the service provider has no other incentives or possibilities to investigate the alternative production mode, and therefore will neither of the parties learn the true values of  $r_s$  and  $r_g$ . The utility consequences of the alternatives we have in mind can thus not be figured out in a laboratory or in the development department of the service provider, i.e. they can only be learned through implementation. Since the complete contract provides a detailed specification of how the service is produced, experimenting is impossible.<sup>9</sup>

Our focus in the next section is on contracting in a repeated service provision setting. Hence, we assume that each period is as described above. No new relevant information quality service. This assumption reduces the number of cases below; however, it does not change the fundamental results of the paper and it is straightforward - but notationally cumbersome - to analyze cases where either  $\mu < 0$  and/or  $|\alpha| > 1$ .

<sup>&</sup>lt;sup>8</sup>Alternatively, we could have assumed that it is possible to contract on the alternative quality level if it has been used in a previous period. As we briefly discuss in Section 4 below, this would increase the incentives to use adaptive contracting and thus strengthen the key insight from our analysis.

<sup>&</sup>lt;sup>9</sup>As an example consider the demand consequences of changing the route or schedule in a bus-line. It cannot be precisely estimated without actually implementing the changes.

is revealed to the parties in the period before the service provider delivers the service. Hence, they have no incentive to renegotiate the contract within the period. Of course they may have an incentive to negotiate a new contract after the passing of period 1 where they possibly have learned the utility consequences of the alternative production mode.<sup>10</sup>

# 3 Delegating authority in the absence of inter-period contract revision.

It is useful to begin the analysis by assuming that contracts cannot be revised between the two periods. This assumption implies that G chooses ex-ante between proposing a complete contract for two periods or delegating authority through proposing an incomplete contract for two periods. The restrictive contracting setting highlights one important feature of delegating authority to an agent in situations where this delegation increases the incentives to engage in opportunistic behavior. Such opportunistic behavior generates private benefits to the agent; however, we show that this may be beneficial to all contracting parties if it can be foreseen ex-ante.

The Bayesian Nash equilibrium outcome of the restricted outsourcing game is characterized in Proposition (1):

#### Proposition 1. Let,

$$\overline{\Delta H} \equiv \frac{1}{2} (1+\alpha)\mu + \frac{\bar{r}_s + \mu}{4\bar{r}_s} ((\frac{1}{2} + \alpha)\mu + \frac{1}{2}\bar{r}_s)$$
 (1)

The equilibrium of the contracting game implies that

- a) If  $\Delta H \geq \overline{\Delta H}$ , the government chooses a complete contract specifying a high quality level of the provided service.
- b) If  $\Delta H \leq \overline{\Delta H}$ , the government leaves the contract incomplete. The service provider chooses the alternative production mode in period 1. In period 2, the service provider

<sup>&</sup>lt;sup>10</sup>Also notice, that there is no private information in the model. The utility consequences of the different modes of production are common knowledge (if known to somebody). Hence there are no incentives for the service provider to act strategically in order to manipulate beliefs, i.e. *signaling* is not an issue in our model.

chooses the alternative production mode if  $R_s$  is non-negative and the basic quality service otherwise.

Proof: Since prices are set such that the expected total surplus are distributed equally among G and S, G offers the contract that generates the highest expected total surplus.

First, we compare expected total surplus, ETS, from a contract specifying high quality in both periods with a contract specifying high quality in the first period and leaving authority to S in the second:

$$ETS_{hh} = 2(B - C + \Delta H),$$

$$ETS_{ha} = 2B - 2C + \Delta H + E\{R_a + R_s\} = 2B - 2C + \Delta H + (1 + \alpha)\mu,$$
(2)

where  $E\{R_s+R_g\}$  denotes the expected value of  $R_s+R_g$ . By assumption  $\Delta H > (1+\alpha)\mu \ge 0$ , hence,  $ETS_{hh} > ETS_{ha}$ . The agents' expected pay-offs from a two period high quality contract are  $U_{hh}^g = U_{hh}^s = B - C + \Delta H$ , respectively.

Second, if G instead leaves authority to S, S will never pick the high quality since it will not be rewarded. Recall, that in this case the verification cost has not been paid. S therefore chooses between providing low quality in both periods, low quality in the first period and the alternative production mode in the second period or the alternative production mode in both periods. The expected total surplus generated from the first two options are,

$$ETS_{ll} = 2(B - C),$$
  
 $ETS_{la} = 2(B - C) + E\{R_s + R_a\} = 2(B - C) + (1 + \alpha)\mu \ge ETS_{ll}.$ 

Comparing with equation (2) it is seen that both of these strategies are dominated by writing a high quality contract in both periods.

Third, if S picks the alternative service organization in period 1, he learns  $r_s$  and picks the alternative organization again in period 2 if  $R_s$  is non-negative and the low quality service otherwise. Notice, since  $r_s$  is uniformly distributed, the probability that  $R_s \geq 0$  is  $\frac{\bar{r}_s + \mu}{2\bar{r}_s}$ . The expected total surplus in this case is,

$$ETS_{a\cdot} = 2(B-C) + E\{R_g + R_s\} + \frac{\bar{r}_s + \mu}{2\bar{r}_s} E\{R_s + R_g | R_s \ge 0\}$$
$$= 2(B-C) + (1+\alpha)\mu + \frac{\bar{r}_s + \mu}{2\bar{r}_s} ((\frac{1}{2} + \alpha)\mu + \frac{1}{2}\bar{r}_s).$$

Through price negotiation, S receives half this value, implying that S chooses the alternative production method whenever the contract allocates authority to her at date 1. Hence, G chooses a two period complete contract if and only if,

$$U_{hh}^g = B - C + \Delta H \ge B - C + \frac{1}{2}(1+\alpha)\mu + \frac{\bar{r}_s + \mu}{4\bar{r}_s}((\frac{1}{2} + \alpha)\mu + \frac{1}{2}\bar{r}_s) = U_{a.}^g$$

which is equivalent to

$$\Delta H \ge \frac{1}{2}(1+\alpha)\mu + \frac{\bar{r}_s + \mu}{4\bar{r}_s}((\frac{1}{2} + \alpha)\mu + \frac{1}{2}\bar{r}_s) \equiv \overline{\Delta H}$$

This proves the Proposition.□

Proposition 1 provides the first main insight from the present analysis: delegating authority increases the expected private benefit of the service provider and this is in both parties' interest as long as it increases the expected total welfare from the relationship. To see this, it is helpful to begin with the case were  $\mu=0$ , i.e. were there is no expected benefit or loss from the alternative provision mode to either party relative to producing the basic service quality. In this case the threshold value,  $\overline{\Delta H}$ , reduces to:

$$\overline{\Delta H} \equiv \frac{1}{8}\bar{r}_s. \tag{3}$$

This condition says that, for the government to delegate authority, it must be the case that the (per period) net benefit of writing a complete - high quality - contract does not exceed half of S's expected gain from having authority over the production decision. The expected private gain for S arises from the option value in period two whenever he chooses the alternative production mode in period one: By assumption, there is no expected gain from using the alternative production mode in period one; however, by experimenting, S learns the real value of  $R_s$ . This provides S with the option to choose

the alternative production mode in period two iff  $R_s \geq 0$  and choose the basic quality otherwise. The expected value of this option is the expected value of  $R_s$ , conditioned on  $R_s$  being positive, times the probability that  $R_s$  is indeed positive. In total this equals  $\frac{1}{2} \cdot \frac{1}{2} \bar{r}_s$ . When the uncertainty is large, the option value is large. The government receives half of this expected value through the price negotiations ex ante. Hence, the Proposition makes clear, that the more uncertainty there is for the service provider about the utility consequences of the alternative production mode, the more likely it is that the government offers an incomplete contract which leaves authority to the service provider.

The additional terms in equation (1) reflect the caveats that arise when  $\mu > 0$ . The larger is  $\alpha$ , the more aligned are the preferences in expected terms; the higher is  $\mu$ , the higher is the expected benefit to the service provider from choosing the alternative production mode. Straightforward differentiation gives that  $\frac{\partial \overline{\Delta H}}{\partial \alpha}$  and  $\frac{\partial \overline{\Delta H}}{\partial \mu}$  are both positive. Hence the higher  $\alpha$  and  $\mu$  are, the more likely it is that the government chooses an incomplete contract.

Notice that the condition given in Proposition 1, does *not* depend on the uncertainty around the impact of the alternative production mode on the utility of the government, as measured by  $\bar{r}_g$ . Since the government cannot use the information about its private benefit to revise the contract before period 2, from an ex-ante perspective there is no option value for the government.<sup>11</sup>

How, then, does the government's willingness to delegate authority depend on the amount of uncertainty about the service provider's private gain? The derivative  $\frac{\partial \overline{\Delta H}}{\partial \bar{r}_s}$  is positive, if  $\alpha < -\frac{1}{2}$ . If  $\alpha > -\frac{1}{2}$ , the derivative is positive iff  $\bar{r}_s > \sqrt{(1+2\alpha)}\mu$ . In these cases, larger uncertainty about the service providers payoff increases the likelihood that the government prefers an incomplete contract. The intuition here is more involved, many effects are at play, when  $\bar{r}_s$  increases. Still of course, the option is more valuable for the service provider, and the government gets part of this in the initial negotiations. However,

<sup>&</sup>lt;sup>11</sup>Clearly, introducing risk aversion into the model would imply an independent channel through which uncertainty would affect the government's decision to delegate authority.

the condition determining when the service provider chooses one and the other form for provision is also affected. The probability that  $R_s$  is positive equals  $\frac{\bar{r}_s + \mu}{2\bar{r}_s}$ . This probability decreases in  $\bar{r}_s$  and this creates an offsetting effect.

These comparative static results are summarized in the following Corollary

Corollary 1. a) Increasing uncertainty about the government's payoff from the alternative production mode does not affect the government's choice of type of contract.

- b) Assume  $\mu = 0$ : Increasing uncertainty about the service provider's payoff from the alternative production mode increases the government's incentive prefer an incomplete contract and effectively transfer authority to the service provider.
- c) If  $\mu > 0$ , the government is more likely to prefer an incomplete contract the higher is  $\mu$  and  $\alpha$ . The effect of an increase in  $\bar{r}_s$  is ambiguous. If  $\alpha < -\frac{1}{2}$  or  $\bar{r}_s > \sqrt{(1+2\alpha)}\mu$ , then an increase in  $\bar{r}_s$  tends to make an incomplete contract preferable.

Even though we do not allow for a complete trial-and-error approach before next section, Proposition 1 - and in particular Equation (3) - clarifies that our analysis does not hinge on the presence of (specific) transactions cost. What drives the result is the ability to learn from delegating authority through leaving contracts incomplete and the associated option value linked to this learning feature.<sup>12</sup>

## 4 Adaptive contracting.

We now proceed to analyze the complete version of our two period contracting model. We keep all the assumptions from the previous section, except that we allow for inter-period contract revision of the following kind. The government can choose between a two period long-term contract ex-ante or a one-period short term contract. In the latter case a new contract will be negotiated before period 2 starts. This framework therefore opens the possibility of adaptive contracting.

<sup>&</sup>lt;sup>12</sup>Obviously, if transaction cost is defined more general as any contractual constraint that makes costless first-best contracting infeasible, then these "general" transactions costs drive the results in the present analysis.

There are many possible contracting strategies from which the government and the service provider can choose. However, Lemma 1 significantly reduces the relevant contracting strategies.

#### **Lemma 1.** In equilibrium G offers one of two contracts:

- a) A complete long-term contract specifying high quality service in both periods;
- b) An adaptive contract consisting of a short-term incomplete contract, which is replaced in period 2 with either another short-term incomplete contract or a short-term complete contract specifying high quality.

#### Proof:

We prove the Lemma backwards. If a short term contract specifying either low quality (LQ) or high quality (HQ) was chosen in period 1, nothing was learned about  $r_s$  and  $r_g$ , and the optimal contract in the second period specifies HQ, due to assumption 1. It thus follows that the incomplete contract, IC, can only be chosen in the second period if it was chosen in the first period.

It is never optimal to specify LQ under any circumstances in any period, again due to Assumption 1, recalling that  $(1 + \alpha) \mu \geq 0$ . If IC is chosen in the first period, the government learns the realizations of the stochastic variables  $r_s$  and  $r_g$ . If it only writes a short time contract, it has the option to specify HQ in the second period, should it wish to, and as we show below this may indeed be valuable. It will therefore not wish to choose IC for both periods already in period 1.

If it specifies HQ already in the first period, it may as well specify it for the second period also, as it will be the choice anyway in the second period. This proves the Lemma.

The Lemma states that there are two relevant contracts to analyze. Either the extra value of having high quality is so high that the government prefers this outcome ex-ante, <sup>13</sup>

<sup>&</sup>lt;sup>13</sup>Since none of the agents learn anything about their potential private benefits, it is obvious that this long-term contract could be replaced by two short-term contracts. However a small positive negotiating cost would make it strictly more beneficial to both parties to negotiate a long-term contract.

or it is better to leave authority to the service provider, giving him incentives to pick the alternative organization of the service provision.

If the long-term high quality contract is chosen, the expected surplus is given in Equation (2).

We now analyze the parties' expected surplus from using the adaptive contracting strategy. When the contract is incomplete, and S has authority in period 1, he chooses the alternative production mode, since it gives (weakly) more expected utility than choosing the low quality service, which again yields higher benefit for S than choosing high quality. In period 2, there are three options: The government stipulates a high quality contract effectively removing the authority of the service provider; S keeps authority but has learned that  $R_s$  is negative, implying that he chooses the low quality; and, finally that S keeps authority and has learned that  $R_s$  is positive, so he chooses the alternative production mode again. Since the last case happens with a positive probability, S is strictly better off in expected terms choosing the alternative quality in period 1. Notice, that since the alternative production mode and the related payoffs are non-verifiable by assumption, it is not possible to write a second period contact specifying that this mode should be chosen. Effectively, the only way to implement this mode in the second period is to write an incomplete contract, and the service provider therefore still has authority over whether this mode should be used. Accordingly, it will only be used if his private utility from using it,  $R_s$ , is positive.<sup>14</sup>

After S chooses the alternative production mode in period 1, G and S learn the realizations of the private benefits. Both S and G have the option to avoid the alternative quality level again in period 2. S opts for the alternative production mode in the second period if and only if  $R_s \geq 0$ , whereas, as we will show below, G only delegates authority if it is in the parties' joint interests, i.e. if  $R_s \geq 0$  and  $R_g + R_s \geq \Delta H$ . We are therefore

<sup>&</sup>lt;sup>14</sup>Alternatively, it is possible to assume that if the parties observed the private benefits in period 1 it is feasible to contract on the alternative production organization in period 2. This changes the condition for choosing the alternative quality in period 2 from the joint event of  $R_s \geq 0$  and  $R_s + R_g \geq 0$  to only  $R_s + R_g \geq 0$ . Obviously this would increase the government's incentive to choose adaptive contracting.

interested in the ex ante probability of the event  $R_g + R_s \ge \Delta H$  given it is known that  $R_s \ge 0$ .

As  $R_s + R_g = (1 + \alpha) \mu + r_s + r_g$ , and  $R_s = \mu + r_s$ , the probability that  $R_s + R_g > \Delta H$  conditioned on  $R_s \ge 0$  is equal to the probability that  $r_s + r_g > \Delta H - (1 + \alpha)\mu$  conditioned on  $r_s \ge -\mu$ . Let

$$T \equiv \Delta H - (1 + \alpha)\mu.$$

T expresses the expected additional surplus from the high quality service to the alternative service quality. Let  $\Phi(T)$  denote the probability that  $r_s + r_g < T$  given  $r_s \ge -\mu$ . The distribution function  $\Phi$  is fully characterized in the Appendix. Lemma 2 gives  $\Phi$  for the parameter values, we will focus on below. The proof is in the Appendix.

**Lemma 2.** If  $-\bar{r}_g + \bar{r}_s \leq T \leq \bar{r}_g - \mu$ , then

$$\Phi\left(T\right) = \frac{2\bar{r}_g - \bar{r}_s + 2T + \mu}{4\bar{r}_g}.$$

From Lemma 1 we know that there are only two possible equilibrium outcomes. Recall that the parties split the surplus in the negotiations. Hence, in order to determine which contract type the government prefers, it suffices to determine whether the long-term complete high quality or the adaptive contract yields the highest total surplus.

Consider first the long-term complete high quality contract. From Equation (2) we notice that the additional total surplus relative to a low quality contract over the two periods equals:

$$2\Delta H = 2(\Delta B - \Delta C) \tag{4}$$

Next, if G offers the adaptive contract, the expected additional surplus from period 1 is  $(1 + \alpha) \mu$ . If  $R_s \geq 0$  and  $R_s + R_g \geq \Delta H$  then the second period contract will be left incomplete. Let this event be denoted  $IC_2$ . The probability that  $R_s \geq 0$  is  $\frac{\bar{r}_s + \bar{\mu}}{2\bar{r}_s}$ , while

<sup>&</sup>lt;sup>15</sup>Hence, the probability that  $T > r_s + r_g$  given  $r_s \ge \mu$ , then equals  $1 - \Phi\left(T\right)$ .

the probability that  $R_s + R_g \ge \Delta H$  equals  $1 - \Phi(\Delta H - (1 + \alpha)\mu) = 1 - \Phi(T)$ . Hence, the incomplete contract is chosen again with probability  $\left(\frac{\bar{r}_s + \mu}{2\bar{r}_s}\right)(1 - \Phi(T))$ .

Let the expected additional surplus conditioned on the event  $IC_2$  be denoted  $E\{R_s + R_g | IC_2\}$ . The expected surplus from the adaptive contracting strategy is:

$$(1+\alpha)\mu + \left(\frac{\bar{r}_s + \mu}{2\bar{r}_s}\right)(1-\Phi(T))E\{R_s + R_g|IC_2\} + \left(1 - \left(\frac{\bar{r}_s + \mu}{2\bar{r}_s}\right)(1-\Phi(T))\right)\Delta H$$

$$(5)$$

The incomplete contract will be chosen in the first period if the surplus in (5) exceeds the surplus in (4). Simplifying a bit proves the following,

**Proposition 2.** The government offers an incomplete contract to the service provider in period 1 if and only if,

$$E\{r_s + r_g | IC_2\} \ge \frac{T + \left(\frac{\bar{r}_s + \mu}{2\bar{r}_s}\right) (1 - \Phi(T)\Delta H)}{\left(\frac{\bar{r}_s + \mu}{2\bar{r}_s}\right) (1 - \Phi(T))}.$$
(6)

Equation (6) provides the condition for when the adaptive - trial-and-error - approach to outsourcing is optimal. With probability  $\left(\frac{\bar{r}_s + \mu}{2\bar{r}_s}\right) (1 - \Phi(T))$  the service provider will be allowed to keep the authority in the second period which generates an expected surplus of  $E\{R_s + R_g | IC_2\}$  to the government. In this case the government observes that the joint private benefit is higher than the potential gain from using the high quality complete contract. The opportunity cost of delegating authority is the net benefit given up in the first period. In the second period, when private benefits from the alternative production is known, adaptive contracting is costless for the government. The second period contract will only be incomplete, if the government gains from it.

It is interesting to know how the incentives to use adaptive contracting is affected by the degree of uncertainty about the agents' private benefit. Unfortunately, the formulas become rather lengthy and there are a number of cases to consider. We now derive a clear result in the important case where  $\mu = 0$ , i.e. where there is no (one period) expected surplus from the alternative process relative to the basic service provision. In this case,  $T = \Delta H$ , and condition (6) reduces to

$$E\{r_s + r_g | IC_2\} \ge \frac{(2 + (1 - \Phi(\Delta H)) \Delta H)}{1 - \Phi(\Delta H)}.$$
 (7)

As is clear from the full expression for  $\Phi$  given in the Appendix, there are quite a number of subcases to consider. Rather than going tediously through all possible subcases, we will focus first on the case, where  $\bar{r}_g \geq \bar{r}_s$  and the high quality contract is not overwhelmingly attractive in the sense that  $\Delta H < \bar{r}_g$ . Then  $\Phi$  is given in Lemma 2.

**Proposition 3.** Consider the case where the expected utility from choosing the alternative production mode is zero for both parties, i.e.  $\mu = 0$ , where the uncertainty for the government is at least as large as for the service provider,  $\bar{r}_g \geq \bar{r}_s$ , and where the high quality contract is not overwhelmingly attractive,  $\Delta H < \bar{r}_g$ . In this case, the government offers a short term incomplete contract to the service provider if and only if

$$\Delta H \le 5\bar{r}_g + \frac{1}{2}\bar{r}_s - 2\sqrt{6\bar{r}_g^2 + \bar{r}_g\bar{r}_s}.$$
 (8)

This is more likely to be fulfilled, the smaller is the expected gain from the high quality contract,  $\Delta H$ , and the larger is the uncertainty about the utility consequences of the alternative production mode for either of the parties, i.e. the larger is  $\bar{r}_s$  and  $\bar{r}_g$ .

Proof:

We first evaluate the left hand side of the inequality (7).

$$E\{r_s + r_g | IC_2\} = E\{r_s + r_g | r_s \ge 0 \text{ and } r_g + r_s \ge \Delta H\}$$
$$= \int_0^{\bar{r}_s} \frac{1}{\bar{r}_s} \left( \int_{\Delta H - r_s}^{\bar{r}_g} \frac{r_s + r_g}{\bar{r}_g - (\Delta H - r_s)} dr_g \right) dr_s.$$

This is true since, the conditional density, given  $r_s \geq 0$ , at a particular  $r_s$  equals  $\frac{1}{\bar{r}_s}$ . With this  $r_s$ ,  $r_g$  has to be larger than  $\Delta H - r_s$  for  $r_g + r_s \geq \Delta H$  to hold. Since  $r_g$  is uniformly distributed, the conditional density at an  $r_g$  fulfilling  $r_g \geq \Delta H - r_s$  is  $\frac{1}{\bar{r}_g - (\Delta H - r_s)}$ . We

sum  $r_s$  and  $r_g$ , multiply with the relevant densities and integrate over the relevant ranges. Integrating yields

$$E\{r_s + r_g | IC_2\} = \frac{1}{2}\Delta H + \frac{1}{2}\bar{r}_g + \frac{1}{4}\bar{r}_s.$$

In the range of variables, we consider here  $\Phi$  is given in Lemma 2. Inserting into the right hand side of (7), and manipulating a bit gives

$$\frac{\left(2+\left(1-\Phi(\Delta H)\right)\Delta H}{1-\Phi(\Delta H)}=\frac{\left(10\bar{r}_g+\bar{r}_s-2\Delta H\right)\Delta H}{2\bar{r}_g+\bar{r}_s-2\Delta H}.$$

Therefore condition (7) becomes

$$\frac{1}{2}\Delta H + \frac{1}{2}\bar{r}_g + \frac{1}{4}\bar{r}_s \ge \frac{(10\bar{r}_g + \bar{r}_s - 2\Delta H)\,\Delta H}{2\bar{r}_g + \bar{r}_s - 2\Delta H}.$$

Solving for  $\Delta H$  yields that in the relevant range (recall that we assume that  $\Delta H \leq \bar{r}_g$ ), this is equivalent to

$$\Delta H \le 5\bar{r}_g + \frac{1}{2}\bar{r}_s - 2\sqrt{6\bar{r}_g^2 + \bar{r}_g\bar{r}_s},$$

which is condition (8) of the Proposition. Finally, differentiating the right hand side of (8) yields

$$\frac{\partial RHS}{\partial \bar{r}_s} = \frac{1}{2} \frac{\sqrt{\bar{r}_g \left(6\bar{r}_g + \bar{r}_s\right)} - 2\bar{r}_g}{\sqrt{\bar{r}_g \left(6\bar{r}_g + \bar{r}_s\right)}} > 0$$

as  $r_g, r_s > 0$ . Similarly

$$\frac{\partial RHS}{\partial \bar{r}_g} = \frac{5\sqrt{\bar{r}_g \left(6\bar{r}_g + \bar{r}_s\right)} - 12\bar{r}_g - \bar{r}_s}{\sqrt{\bar{r}_g \left(6\bar{r}_g + \bar{r}_s\right)}}$$

and therefore we get that

$$\frac{\partial RHS}{\partial \bar{r}_g} > 0 \text{ iff } 6\bar{r}_g^2 + \bar{r}_g\bar{r}_s - \bar{r}_s^2 > 0$$

which is fulfilled under our assumption that  $\bar{r}_g \geq \bar{r}_s$ . This proves the Proposition.  $\Box$ 

Under adaptive contracting the alternative production mode is only implemented in period 2 when it is privately beneficial for the service provider and jointly beneficial for both parties. Contrary to the case with no inter-period contracting, the government is now also insured against the downside realization of the uncertainty. The renegotiation in

the current setting gives both parties insurance, and hence the option value is extended to both parties. This implies that more uncertainty, whether it concerns the government's utility or the service provider's utility, strengthen the incentives to use the trial-and-error approach. This is a qualitatively different result from the ones we obtained in the previous section.

When  $\mu \neq 0$ , the formulas becomes substantially more involved. We therefore restrict ourselves to consider a single case where  $\mu > 0$ , and where the uncertainty is the same for both parties, so that  $\bar{r}_s = \bar{r}_g = \bar{r}$ . Again, we assume that the high quality contract is not very attractive, so that  $T \leq \bar{r} - \mu$ , which is equivalent to  $\Delta H \leq \bar{r} + \alpha \mu$ . Then the relevant part of  $\Phi(T)$  is given in Lemma 2. Let

$$H\left(\mu,\alpha,\bar{r}\right) \equiv \frac{1}{2\left(\mu+\bar{r}\right)} (11\bar{r}^2 + 3\bar{r}\mu - \sqrt{112\bar{r}^4 + 16\left(1-2\alpha\right)\bar{r}^3\mu + \left(4\alpha^2 - 20\alpha - 23\right)\bar{r}^2\mu^2 + \left(24\alpha + 18 + 8\alpha^2\right)\bar{r}\mu^3 + \left(12\alpha + 9 + 4\alpha^2\right)\mu^4}).$$

Following the steps of the previous proof, inserting for  $\Phi$  in condition (6) and solving the resulting inequality for  $\Delta H$  yields the following result.

**Proposition 4.** Consider the case where the expected utility from the alternative production mode is positive for the service provider, i.e.  $\mu > 0$ , the uncertainty is the same for both parties,  $\bar{r}_g = \bar{r}_s = \bar{r}$ , and the high quality contract is not overwhelmingly attractive,  $\Delta H < \bar{r} + \alpha \mu$ . In this case, the government offers a short term incomplete contract in the first period to the service provider if and only if

$$\Delta H \leq H(\mu, \alpha, \bar{r})$$
.

Unsurprisingly, a low expected value of the high quality complete contract tends to make the incomplete contract relatively more attractive. The expression for  $H(\mu, \alpha, \bar{r})$  is unfortunately not particularly informative. In order to gain further insight, Figure 1 below presents three dimensional plot of H, for the case  $\mu = 1$ .

#### \*\*\*\* FIGURE 1 TO BE PLACED HERE\*\*\*\*

Figure 1 reveals that increasing uncertainty makes the incomplete contract relatively more attractive, as was the case when  $\mu=0$ . The effect of  $\alpha$  is slightly more complicated. Straightforward differentiation gives that  $\frac{\partial H}{\partial \alpha}$  is positive for  $\alpha < \frac{1}{2} \frac{8r^2 - 3\mu^2 - 3r\mu}{\mu(\mu + r)}$  and negative otherwise. For  $\mu=1$ , this imply that  $\frac{\partial H}{\partial \alpha}$  is positive for all  $\alpha \in [-1,1]$  provided,  $\bar{r} \geq \frac{5}{16} + \frac{1}{16}\sqrt{185} \approx$ : 1.16. Hence, except for low degrees of uncertainty, we have the result, that increasing the degree of alignment of preferences makes the incomplete contract more attractive as would appear natural. For small degrees of uncertainty, the result may, however, be the opposite, as is also clear from figure 1.

Before we end this section it is worth discussing the assumption that the alternative production mode is unverifiable in period two, even if it has been applied in period one. Let us instead assume that if the alternative production mode has been used in period one, then it is feasible to write a contract specifying this production mode in period 2. This would increase the government's incentives to use adaptive contracting. To see this, notice that if the government has delegated authority it will now contract on the alternative mode in period two if and only if the joint surplus from this is higher than  $\Delta H$ . Thus, the condition above, that in addition to having a positive joint surplus, it should also be private beneficial for the service provider, is now relaxed. Hence, there will be more cases where the alternative approach is applied in period 2, namely, all the cases where the joint surplus is positive, but where the service provider's private utility is lower than the one obtained from the low quality service. In sum, this alternative assumption strengthen our analysis since it makes adaptive contracting more valuable.

### 5 Conclusion

Adaptive contracting is widely used around the world, in particular it is a standard approach when government agencies write outsourcing contracts with private firms. Many observers and participants argue that the trial and error approach is the only feasible way to write a contract for a bureaucratic public organization with its many limitations due to time constraints, organizational constraints and various political constraints. The main insight of the present analysis has been to show that the trial-and-error approach can be an optimal form of contracting even without such constraints.

Our theoretical analysis highlighted the connection between adaptive contracting and the optimal allocation of authority in form of decision rights about matters not specified in the contract. The general principle resulting from our analysis is that authority should be allocated to the party that uses it for most surplus generation independently on how this surplus is distributed ex-post. The trial-and-error approach allocates authority initially to the service provider who uses this authority opportunistically. This is beneficial for both parties as long as the service provider's choices increase the total value generated in the relationship. The ex-post distribution of this rent is not important because it will be corrected through the negotiated service price.

Adaptive contracting enables a government to learn about the organizational reactions to delegating authority. In the contract renegotiation phase, this knowledge becomes valuable since the government always has the option of elaborate on contracts in places where it has been revealed that the agent reacts to having discretion in a way which is decremental to maximizing the total surplus from the relationship.

Further work has to be undertaken to obtain a comprehensive knowledge about which organizational settings that favor the adaptive relative to a comprehensive contracting approach. As shown in the previous sections, the more uncertainty about the consequences of the delegation of authority, the more incentive the parties have to apply adaptive contracting, since it increases the option value associated with experimenting in addition to

increasing the cost of writing complete contracts. This observation is particular interesting in a multi-dimensional contract where the quality of the service may have many parameters each of which it is possible to delegate authority over.

Our analysis were restricted to a two period contracting setting. In reality many outsourcing decisions covers many periods. For instance, in the Danish local bus transportation example, there has presently been twelve rounds of outsourcing. We conjecture that extending our model to a multi-period setting only increases the incentives to use adaptive contracting, since the embedded option value increases.

# Appendix: Complete characterization of $\Phi(.)$ .

**Lemma 2.** The distribution function  $\Phi$  (.) is given by:

• If  $-\bar{r}_q + \bar{r}_s \leq \bar{r}_q + \mu$  then,

$$\Phi\left(T\right) = \begin{cases} \frac{1}{4} \frac{T^2 + 2T\bar{r}_g + \bar{r}_g^2 + 2T\mu + \mu^2 + 2\bar{r}_g\mu}{(\bar{r}_s + \mu)\bar{r}_g} & \text{if } -\bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\ -\frac{1}{4} \frac{\bar{r}_s - 2\bar{r}_g - 2T - \mu}{\bar{r}_g} & \text{if } -\bar{r}_g + \bar{r}_s \leq T \leq \bar{r}_g - \mu, \\ -\frac{1}{4} \frac{-2T\bar{r}_s + \bar{r}_s^2 - 2\bar{r}_g\bar{r}_s + T^2 + 2T\bar{r}_g - 3\bar{r}_g^2}{(\bar{r}_s + \mu)\bar{r}_g} + \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu} & \text{if } \bar{r}_g - \mu < T < \bar{r}_g + \bar{r}_s. \end{cases}$$

• If  $-\bar{r}_q + \bar{r}_s > \bar{r}_q + \mu$  then,

$$\Phi\left(T\right) = \begin{cases} \frac{1}{4} \frac{T^2 + 2T\bar{r}_g + \bar{r}_g^2 + 2T\mu + \mu^2 + 2\bar{r}_g\mu}{\bar{r}_g\bar{r}_s} & \text{if } -\bar{r}_g - \mu \leq T \leq \bar{r}_g - \mu, \\ \frac{\bar{r}_g}{\bar{r}_s + \mu} + \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu} & \text{if } \bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\ -\frac{1}{4} \frac{-2T\bar{r}_s + \bar{r}_s^2 - 2\bar{r}_g\bar{r}_s + T^2 + 2T\bar{r}_g - 3\bar{r}_g^2}{(\bar{r}_s + \mu)\bar{r}_g} + \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu} & \text{if } -\bar{r}_g + \bar{r}_s < T < \bar{r}_g + \bar{r}_s. \end{cases}$$

*Proof.* We are interested in the probability that the sum  $R_g + R_s < \Delta H$ , where  $\Delta H = \Delta B - \Delta C - d$ , given that  $R_s \geq 0$ .

This problem can be written

Prob 
$$(\mu + r_s + \alpha \mu + r_g < \Delta H \mid \mu + r_s > 0)$$
  
= Prob  $(r_s + r_g < \Delta H - (1 + \alpha) \mu \mid r_s > -\mu)$   
= Prob  $(r_s + r_g < T \mid r_s > -\mu)$  since  $T \equiv \Delta H - (1 + \alpha) \mu$ .

Notice that given  $r_s \ge -\mu$ , the conditional density at any  $r_s$  is  $\frac{1}{\bar{r}_s + \mu}$ .

Recall that  $\Phi(T)$  denotes the probability that  $r_g + r_s \leq T$  given  $r_s \geq -\mu$ . Then  $\Phi(T)$  equals the integral over positive  $r_s$ , given the conditional density of  $r_s$ , multiplied by the probability that  $r_g \leq T - r_s$  at this particular  $r_s$ . We therefore have,

$$\Phi(T) = \int_{-\mu}^{r_s} \frac{1}{\bar{r}_s + \mu} G(T - r_s) dr_s,$$

where  $G(\cdot)$  denotes the cdf of  $r_q$ .

Remember

$$G(r_g) = \begin{cases} 0 \text{ for } r_g < -\bar{r}_g, \\ \frac{r_g - (-\bar{r}_g)}{2\bar{r}_g} \text{ for } -\bar{r}_g \le r_g \le \bar{r}_g, \\ 1 \text{ for } \bar{r}_g < r_g. \end{cases}$$
(9)

This feature implies that  $\Phi$  will be pasted together from three different parts. The support of  $\Phi$  is  $[-\bar{r}_g - \mu, \bar{r}_g + \bar{r}_s]$ .

We need to distinguish between two cases according to whether

$$-\bar{r}_g + \bar{r}_s \leqslant \bar{r}_g - \mu. \tag{10}$$

First we consider the case

$$-\bar{r}_g + \bar{r}_s < \bar{r}_g - \mu. \tag{11}$$

Notice that if

$$\bar{r}_g > \bar{r}_s$$

then we for sure have that (11) is fulfilled.

In the present case, the real line looks like this

Let us consider  $G(T - r_s)$ .

When  $-\bar{r}_g + \bar{r}_s < \bar{r}_g - \mu$ , then the interval  $T \in [-\bar{r}_g + \bar{r}_s, \bar{r}_g - \mu]$ , is non-empty. For T in this interval, we have that  $T - r_s \in [-\bar{r}_g, \bar{r}_g]$  for all realizations of  $r_s$  in  $[-\mu, \bar{r}_s]$ . In this case the relevant formula for  $G(T - r_s)$  is the second line in (9) above - this explains the second line in (12) below.

When  $T \in [-\bar{r}_g - \mu, -\bar{r}_g + \bar{r}_s]$ , then high realizations of  $r_s$  will imply that  $T - r_s < -\bar{r}_g$ , in which case the first line in (9) is relevant. For a given  $T \in [-\bar{r}_g - \mu, -\bar{r}_g + \bar{r}_s]$  the probability that  $T - r_s < -\bar{r}_g$  equals

Prob 
$$(r_s > T + \bar{r}_g) = \frac{\bar{r}_s - (T + \bar{r}_g)}{\bar{r}_s + \mu}.$$

On the other hand the second line in (9) is relevant for small realizations of  $r_s$ , i.e. for all realizations  $r_s < T + \bar{r}_g$ . This explains the first line in (12) below.

Then consider high  $T, T \in [\bar{r}_g - \mu, \bar{r}_g + \bar{r}_s]$ . Low realizations of  $r_s$  imply that  $T - r_s > \bar{r}_g$ , in which case the relevant part of G is given by the third line in (9). This is true

for  $r_s < T - \bar{r}_g$ . The probability of such an  $r_s$  is

$$\operatorname{Prob}\left(r_{s} < T - \bar{r}_{g}\right) = \frac{T - \bar{r}_{g} + \mu}{\bar{r}_{s} + \mu}.$$

For high realizations of  $r_s$  (  $r_s > T - \bar{r}_g$ ), the relevant part of G is the second line in (9). This explains the third line in (12).

We therefore have that the cdf of the sum is

$$\Phi\left(T\right) = \begin{cases}
\int_{-\mu}^{T+\bar{r}_g} \frac{1}{\bar{r}_s + \mu} \frac{T - r_s + \bar{r}_g}{2\bar{r}_g} dr_s + 0 \frac{\bar{r}_s - (T + \bar{r}_g)}{\bar{r}_s + \mu} & \text{for } -\bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\
\int_{-\mu}^{\bar{r}_s} \frac{1}{\bar{r}_s + \mu} \frac{T - r_s + \bar{r}_g}{2\bar{r}_g} dr_s & \text{for } -\bar{r}_g + \bar{r}_s \leq T \leq \bar{r}_g - \mu, \\
\int_{T - \bar{r}_g}^{\bar{r}_s} \frac{1}{\bar{r}_s + \mu} \frac{T - r_s + \bar{r}_g}{2\bar{r}_g} dr_s + 1 \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu} & \text{for } \bar{r}_g - \mu < T < \bar{r}_g + \bar{r}_s.
\end{cases} (12)$$

Performing the integrations yields.

$$\Phi\left(T\right) = \begin{cases} \frac{1}{4} \frac{T^2 + 2T\bar{r}_g + \bar{r}_g^2 + 2T\mu + \mu^2 + 2\bar{r}_g\mu}{(\bar{r}_s + \mu)\bar{r}_g} & \text{for } -\bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\ -\frac{1}{4} \frac{\bar{r}_s - 2\bar{r}_g - 2T - \mu}{\bar{r}_g} & \text{for } -\bar{r}_g + \bar{r}_s \leq T \leq \bar{r}_g - \mu, \\ -\frac{1}{4} \frac{-2T\bar{r}_s + \bar{r}_s^2 - 2\bar{r}_g\bar{r}_s + T^2 + 2T\bar{r}_g - 3\bar{r}_g^2}{(\bar{r}_s + \mu)\bar{r}_g} + \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu} \text{for } \bar{r}_g - \mu < T < \bar{r}_g + \bar{r}_s. \end{cases}$$

The density function is

$$\phi(T) = \begin{cases} \frac{1}{2} \frac{T + \bar{r}_g + \mu}{(\bar{r}_s + \mu)\bar{r}_g} & \text{for } -\bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\ \frac{1}{2\bar{r}_g} & \text{for } -\bar{r}_g + \bar{r}_s \leq T \leq \bar{r}_g - \mu, \\ -\frac{1}{2} \frac{-\bar{r}_s + T - \bar{r}_g}{(\bar{r}_s + \mu)\bar{r}_g} & \text{for } \bar{r}_g - \mu < T < \bar{r}_g + \bar{r}_s. \end{cases}$$

Now consider the case where

$$-\bar{r}_a + \bar{r}_s > \bar{r}_a - \mu \tag{13}$$

Now the real line looks like this

As above we have that , when  $T \in [-\bar{r}_g - \mu, -\bar{r}_g + \bar{r}_s]$ , then high realizations of  $r_s$  will imply that  $T - r_s < -\bar{r}_g$ , in which case the first line in (9) is relevant. For a given  $T \in [-\bar{r}_g - \mu, -\bar{r}_g + \bar{r}_s]$  the probability that  $T - r_s < -\bar{r}_g$  equals

Prob 
$$(r_s > T + \bar{r}_g) = \frac{\bar{r}_s - (T + \bar{r}_g)}{\bar{r}_s + \mu}.$$

On the other hand when  $T \in [\bar{r}_g - \mu, \bar{r}_g + \bar{r}_s]$ , then low realizations of  $r_s$  imply that  $T - r_s > \bar{r}_g$ , in which case the relevant part of G is given by the third line in (9). This is true for  $r_s < T - \bar{r}_g$ . The probability of such an  $r_s$  is

Prob 
$$(r_s < T - \bar{r}_g) = \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu}.$$

For the rest of the realizations of  $r_s$ , i.e. for  $r_s \in [T - \bar{r}_g, T + \bar{r}_g]$ , then  $T - r_s \in [-\bar{r}_g, \bar{r}_g]$ . Hence for  $T \in [-\bar{r}_g - \mu, -\bar{r}_g + \bar{r}_s]$ , the cdf is given by the second line in (14) below.

For small  $T \in [-\bar{r}_g - \mu, \bar{r}_g - \mu]$ , only the probability that high realizations of T imply that  $T - r_s < -\bar{r}_g$  is relevant. This explains the first line in (14) below.

Finally for high  $T \in [-\bar{r}_g + \bar{r}_s, -\bar{r}_g + \bar{r}_s]$  only the probability that low realizations of T imply that  $T - r_s > \bar{r}_g$  is relevant. This explains the third line in (14)

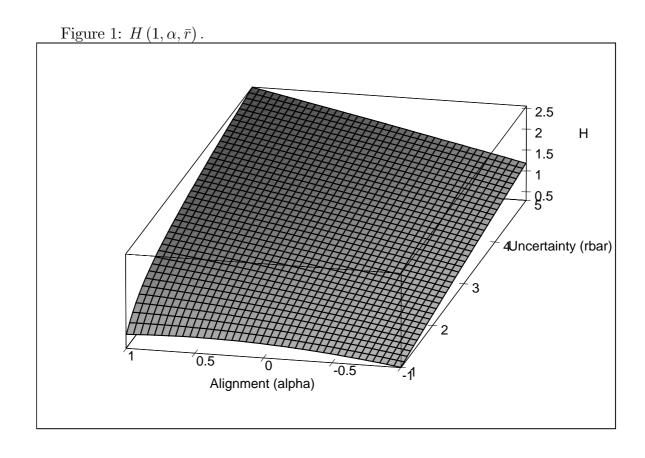
$$\Phi\left(T\right) = \begin{cases}
\int_{-\mu}^{T+\bar{r}_g} \frac{1}{\bar{r}_s} \frac{T-r_s+\bar{r}_g}{2\bar{r}_g} dr_s + 0 \frac{\bar{r}_s-(T+\bar{r}_g)}{\bar{r}_s+\mu} & \text{for } -\bar{r}_g - \mu \leq T \leq \bar{r}_g - \mu, \\
\int_{T-\bar{r}_g}^{T+\bar{r}_g} \frac{1}{\bar{r}_s+\mu} \frac{T-r_s+\bar{r}_g}{2\bar{r}_g} dr_s + 0 \frac{\bar{r}_s-(T+\bar{r}_g)}{\bar{r}_s+\mu} + 1 \frac{T-\bar{r}_g+\mu}{\bar{r}_s+\mu} & \text{for } \bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\
\int_{T-\bar{r}_g}^{\bar{r}_s} \frac{1}{\bar{r}_s+\mu} \frac{T-r_s+\bar{r}_g}{2\bar{r}_g} dr_s + 1 \frac{T-\bar{r}_g+\mu}{\bar{r}_s+\mu} & \text{for } -\bar{r}_g + \bar{r}_s < T < \bar{r}_g + \bar{r}_s.
\end{cases} \tag{14}$$

Integrating yields,

$$\Phi\left(T\right) = \left\{ \begin{array}{c} \frac{1}{4} \frac{T^2 + 2T\bar{r}_g + \bar{r}_g^2 + 2T\mu + \mu^2 + 2\bar{r}_g\mu}{\bar{r}_g\bar{r}_s} \text{ for } -\bar{r}_g - \mu \leq T \leq \bar{r}_g - \mu, \\ \frac{\bar{r}_g}{\bar{r}_s + \mu} + \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu} \text{ for } \bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\ -\frac{1}{4} \frac{-2T\bar{r}_s + \bar{r}_s^2 - 2\bar{r}_g\bar{r}_s + T^2 + 2T\bar{r}_g - 3\bar{r}_g^2}{(\bar{r}_s + \mu)\bar{r}_g} + \frac{T - \bar{r}_g + \mu}{\bar{r}_s + \mu} \text{for } -\bar{r}_g + \bar{r}_s < T < \bar{r}_g + \bar{r}_s. \end{array} \right.$$

The density becomes

$$\phi(T) = \begin{cases} \frac{1}{2} \frac{T + \bar{r}_g + \mu}{\bar{r}_g \bar{r}_s} & \text{for } -\bar{r}_g - \mu \leq T \leq \bar{r}_g - \mu, \\ \frac{1}{\bar{r}_g + \mu} & \text{for } \bar{r}_g - \mu \leq T \leq -\bar{r}_g + \bar{r}_s, \\ -\frac{1}{2} \frac{-\bar{r}_s + T - \bar{r}_g}{(\bar{r}_s + \mu)\bar{r}_g} & \text{for } -\bar{r}_g + \bar{r}_s < T < \bar{r}_g + \bar{r}_s. \end{cases}$$



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